

# GUAM DEPARTMENT OF EDUCATION Citizen Centric Report Fiscal Year 2020



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### MISSION STATEMENT

Our educational community prepares all students for life, promotes excellence, and provides support.

LEADERSHIP Jon J.P. Fernandez Superintendent

Dr. Zenaida T. Asuncion, Ph.D. Deputy Superintendent, Finance & Administrative Services

Joseph L.M. Sanchez Deputy Superintendent, Curriculum & Instructional Improvement

Erika S. Cruz Deputy Superintendent, Educational Support & Community Learning & Deputy Superintendent, Assessment & Accountability

### **GUAM EDUCATION BOARD**

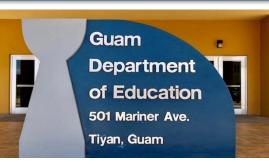
Maria A. Gutierrez Chairperson Mark B. Mendiola Vice Chairperson

<u>Members</u> John T. Burch Felicitas B. Angel Lourdes M. Benavente Karlyn R.C.G. Borja James C. Lujan Ronald L. McNinch, Ph.D.

Ex-Officio Members Doris A. Terlaje Mayor Melissa B. Savares Mika R. Labadnoy

> Executive Secretary Jon J.P. Fernandez

# Who we are



The Guam Department of Education (GDOE) is a single unified and accredited school district consisting of Kindergarten through 12<sup>th</sup> which administers grade, Head Start and Gifted and Talented Education programs, piloting and is Pre-

Kindergarten classes at selected schools. The GDOE's 26 elementary, eight middle, six high, and one alternative schools serve about 30,000 students and are managed by the Superintendent.

Additionally, the GDOE uses two standards-based or criterion-referenced testing to assess student progress: ACT Aspire and Standards-Based Assessments. ACT Aspire is based on the Common Core Standards in English/Language Arts & Math for Grades 3-10. Standards-Based Assessments are based on English/Language Arts, Math, Science, and Social Studies content areas for Grades 1-12.

### VISION

Every student:



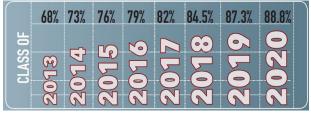
SY19-20 DOE Student Population by Grade Levels		SY 19-20 Employee Distribution by Position				
<b>A 60</b> /		,		POSITIONS	NUMBER OF Employees	PERCENT OF TOTAL POPULATION
40%	31%		Principals and Assistants	87	2.32%	
13,145	13,145 <b>22%</b> 9,044 9,044		Central Administrators	33	0.88%	
			Teachers <sup>1</sup>	2362	62.9%	
				Professional/Ancillary	267	7.11%
		<b>1%</b>	Health Counselors	40	1.06%	
			Allied Health Professional <sup>2</sup>	28	0.75%	
2	2		Central School Support	164	4.37%	
			Cafeteria	43	1.15%	
				Custodian/Maintenance	73	1.94%
Elementary	Middle	High	Alternative	Instructional Aides <sup>3</sup>	658	17.52%
School	School	School	School	TOTAL DOE EMPLOYEES	3,755	100%

# **Our School Performance**

Thirty-nine out of the 41 GDOE schools were accredited by the Western Association of Schools and Colleges (WASC). In Spring 2019, WASC teams visited nine schools, which resulted in three newly accredited elementary schools and the affirmation or renewal of accreditation statues for six others. Due to the onset of the COVID-19 public emergency, accreditation visits were cancelled or postponed. Accreditation resumed in Fiscal Year (FY) 2021 and all 41 schools are now accredited. Please refer to page 4 of this report.









### GRAB N GO – Servicing the Community

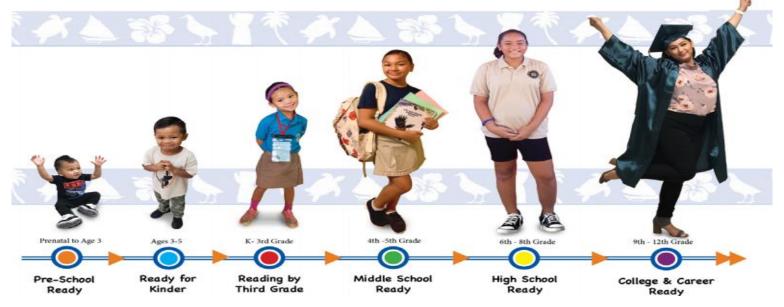


Over 200 GDOE staff members served daily school breakfasts and lunches at 12 school sites and spent hours loading car trunks with food commodities and fresh produce. The GDOE was able to provide nearly 2 million school meals and over 34,000 food commodity bags, with a total of 444,000 items distributed to the

community through this pandemic. On weekdays, 18 special education bus drivers continue delivering about 560 breakfast and lunch plates and learning packets to the homes of 199 students with special needs and their siblings around the island.

### GDOE's Critical Role in COVID-19 Response and Recovery

When the COVID-19 crisis hit Guam in mid-March 2020, over 40 school nurses reported to the front lines of our public health response; 10 school resource officers were deployed to support quarantine operations; and 10 social workers were mobilized for contact tracing. Teachers also produced over 1,700 face shields to benefit the GDOE and health care workers on the front lines. In short, the GDOE shifted quickly from its core mission of teaching and learning to a broader mission of supporting our entire island during a time of difficulty.



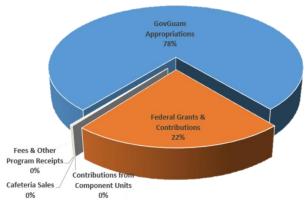
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# **Financial Performance**

### **Revenue and Contributions**

The GDOE's FY 2020 revenue totaled \$320 million (M). Of this amount, \$248M was for the General Fund, a decrease of 1.4% from FY 2019. Federal Grants and Contributions increased from \$62M to \$71M, or a 15.2% increase. All others decreased by an average of 25.4% from prior year.

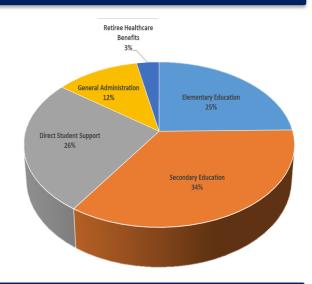
Revenues	FY 2019	FY 2020	% Change
GovGuam Appropriations (General Fund Operations)	\$251,830,814	\$248,337,827	(1.4%)
Federal Grants & Contributions	61,712,998	71,095,560	15.2%
Contributions from Component Units	800,801	450,000	(43.8%)
Cafeteria Sales	6,120	3,237	(47.1%)
Fees & Other Program Receipts	639,467	578,825	(9.5%)
<b>Total Revenues &amp; Contributions</b>	\$314,990,200	\$320,465,449	(1.7%)



### Expenditures

Expenditures increased by 6.8% when compared to last year. This increase was primarily due to the \$16.9M increase in Direct Student Support expenses. Salaries and benefits, including retiree healthcare benefits, remains a primary expense for the GDOE, accounting for 68.1% of total expenditures.

Expenditures	FY 2019	FY 2020	% Change
Elementary Education	\$78,764,485	\$85,342,486	8.4%
Secondary Education	111,711,268	119,356,660	6.8%
Direct Student Support	72,674,224	89,537,481	23.2%
General Administration	39,335,026	40,016,004	1.7%
Retiree Healthcare Benefits	11,539,386	10,823,969	(6.2%)
Charter Schools	9,039,946	-	(100%)
Total Expenditures	\$323,064,335	\$345,076,600	(6.8%)



### **Fiscal Performance Summary**

- The GDOE once again received less cash than appropriated in FY 2020 by \$164 thousand (K). Despite limited funding, GDOE continues to pay prior year obligations (PYO) of about \$7.3M. Unpaid PYO carried over to FY 2020, reducing GDOE's cash sustainability and resulting in \$2.2M of FY 2020 unpaid obligations that carried over to FY 2021 operations.
- The GDOE had reduced funding in Special Funds for about \$832K affecting the First Generation Trust Fund, school libraries, Interscholastic Sports facilities, and health and physical activities programs.
- The novel COVID-19 outbreak of March 2020 and the local response had a significant impact on GDOE's budget. A stay-at-home order resulted in school closures and marked the implementation of distance learning. GDOE personnel were deployed to support the island-wide COVID-19 responses. The FY 2020 Budget Act did not cover the cost of hazardous deployment.



GDOE received an unmodified opinion from its independent auditors, Deloitte & Touche. This marks GDOE's eighth straight unmodified audit report. Audit reports can be accessed at www.gdoe.net

### **Future Outlook**



The far-reaching consequences of the pandemic will be felt in our education systems not just in 2021, but also for many years to come. Reflecting on how the pandemic has changed the course of our school, it is important to acknowledge the urgent need to provide a nurturing educational environment in their lives. It is really a time to stand up for and with our school children. - *Mark Mendiola, Guam Education Board Chairman* – *FY 2021* 

### GDOE Earns District Accreditation for All 41 Schools



The GDOE is the first district to be accredited by WASC working closely with WASC Executive Vice President Marilyn George in the accreditation process. Ms. George said that she uses the GDOE as a model as she works with other districts in developing and seeing how

accreditation is integral to the journey of continuous improvement. "We will utilize this milestone to continue to improve services to our schools and will drive the decision making at the district level", said Erika Cruz, Deputy Superintendent for School Assessment and Accountability. "Achieving this milestone is no easy feat and I commend our administrators, teachers, staff, parents, and students all across Guam for helping to meet our goal", said Jon Fernandez, Superintendent.

#### **GDOE** Anticipates High-Risk Status Nearing its End

In May 2018, GDOE officially requested the U.S. Department of Education (ED)'s reconsideration of the specific conditions, the nature of actions needed to remove the special conditions, and the timeline for reconsideration. In March 2019, ED amended the Federal FY 2018 specific conditions and removed three (out of seven) conditions. In August 2019, ED acknowledged full compliance of the requirement for a timely single audit but left this condition outstanding. In July 2020, ED conducted a virtual monitoring review of the GDOE's progress. As a result, ED removed several of its requirements pertaining to employee time tracking and the physical inventory process. The GDOE is currently pending ED's final review and disposition on fully meeting the requirements set forth in the Reconsideration Evaluation Plan and specific conditions.

> The Leon Guerrero-Tenorio Administration and the Guam Department of Education have launched the PROVIDING ACCESS TO HOMES (PATH) PROJECT

The PATH project is an Internet Service Provider (ISP) Voucher Program that will provide no-cost home internet services to students and families.

All students and families from GDOE, private schools, and charter schools may apply to participate in the PATH Project. Families must apply at their child's school (one application per household).

#### Superintendent's Message



Despite the COVID-19 global pandemic, the GDOE is positioned to return students to a "new normal", in which learning can be achieved at all of our 41 school facilities while keeping students and employees safe. Throughout the pandemic, the GDOE has taken the lead in promoting the health and

safety of the community, providing food support, distance learning, and other resources. Our efforts have been assisted by \$439M in additional federal relief that will enable the GDOE to address the safety, learning and facility needs of our students. As vaccinations become available, the GDOE has worked with public health officials to vaccinate approximately 65% of school employees, 40% of 16-19 year-olds and now 12-15 year-olds; our goal is to hit the 80% mark for all three categories this summer. For the coming school year, the GDOE expects at least 85% of students back in the classroom and the remainder taking advantage of technology for online learning. This will allow our educators to address the learning recovery needs of all students as we re-emerge from the pandemic and begin the long awaited re-opening of our economy and island community.

#### We Want to Hear From You!

Would you like to see other information? Please contact Dr. Zeny Asuncion, Deputy Superintendent of Finance and Administrative Services at <u>ztasuncion@gdoe.net</u> or Tiara Cunningham at <u>tlsanagustin@gdoe.net</u>



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